

## Message Text

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ACTION EUR-12

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C O N F I D E N T I A L USNATO 2647

E.O. 11652: GDS

TAGS: MARR, NATO

SUBJECT: DPC AGENDA, 15 MAY 1975, ITEM III: INFRASTRUCTURE CEILING AN

D

COST SHARING FOR SLICES XXVI-XXX (PROGRAM 1975-1979) -  
PROGRESS REPORT

REFS: DPC/D(75)13 (SEND USNATO 2623)

SUMMARY: IN REF, INFRANSTRUCTURE COMMITTEE HAS OUTLINED STATUS OF AGREEMENT ON NEW COST SHARING FORMULA FOR INFRASTRUCTURE PROGRAM IN 1975-1979 PERIOD. THE INFRASTRUCTURE COMMITTEE NOTES THAT THE TURKISH REFUSAL TO CONTRIBUTE TO THE SPECIAL PROGRAM HAS RESULTED IN AN IMPASSE, AND REQUESTS DPC TO DECIDE ACTION TO BE TAKEN BY MINISTERS. END SUMMARY.

1. INFRASTRUCTURE COMMITTEE ACTION SINCE DECEMBER 1974 MINIS-  
TERIAL HAS RESOLVED TWO OF THE FIVE PROBLEMS WHICH THEN PREVENTED FINAL AGREEMENT ON THE 1975-1979 INFRASTRUCTURE PROGRAM. NEGOTIATIONS ON TWO ADDITIONAL PROBLEMS (AGREEMENT ON CONTENTS OF A SPECIAL PROGRAM AND CONFIRMATION BY THE UK) ARE WELL ADVANCED. FIFTH PROBLEM, REFUSAL BY TURKEY TO PARTICIPATE IN THE QUOTE  
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SPECIAL PROGRAM UNQUOTE HAS, HOWEVER, RESISTED SETTLEMENT AT INFRA-  
STRUCTURE COMMITTEE LEVEL. REPORT BY THE INFRASTRUCTURE COMMITTEE CALLS THIS FACT TO THE ATTENTION OF THE PERM REPS AND REQUESTS THAT THEY DECIDE WHETHER OR NOT TO REPORT TO MINISTERS

WITH APPROPRIATE RECOMMENDATIONS.

2. TURKISH REFUSAL DURING MINISTERIAL MEETING OF DECEMBER 1974 TO CONTRIBUTE TO SPECIAL PROGRAM WAS GENERALLY INTERPRETED IN NATO TO INDICATE THAT TURKISH CONTRIBUTION TO THE ENTIRE PROGRAM, INCLUDING THE SPECIAL PROGRAM, (1.3219 PCT OF IAU 400 MILLION) WOULD BE MAINTAINED BUT THAT NO PART THEREOF SHOULD BE USED FOR SPECIAL PROGRAM PROJECTS. NATO INTERNATIONAL STAFF HAS BEEN NEGOTIATING WITH TURKISH DELEGATION IN AN EFFORT TO FIND APPROPRIATE WORDING WHICH WOULD CONFIRM THE ABOVE INTERPRETATION

TURKISH DELEGATION HAS NOW INDICATED THAT THEY CANNOT AGREE TO SUCH A

ARRANGEMENT AND HAS SUGGESTED THAT THE SHORTFALL CAUSED BY THEIR NON-CONTRIBUTION TO THE SPECIAL PROGRAM, BE MET BY OTHER COUNTRIES OR BY THE US WITH A CORRESPONDING INCREASE IN THE SIZE OF THE SPECIAL PROGRAM. IN INFRASTRUCTURE COMMITTEE MEETING

S, ALL COUNTRIES HAVE INDICATED THAT THEY CANNOT INCREASE THEIR SHARE OF THE AGREEMENT TENTATIVELY REACHED BY MINISTERS LAST DECEMBER EVEN THOUGH THE TOTAL SHORTFALL TO BE MADE UP IS ONLY IAU 382,000. US MISSION HAS STATED THAT SECDEF HAD OBTAINED CONGRESSIONAL AGREEMENT TO TENTATIVE COST SHARING FIGURES WITH GREAT DIFFICULTY SINCE THEY DID NOT REPEAT NOT REPRESENT MAINTENANCE OF THE DE FACTO US 20 PCT COST SHARE. ANY ATTEMPT TO SECURE CONGRESSIONAL AGREEMENT TO A FURTHER INCREASE OF THE US SHARE COULD ONLY JEOPARDIZE CONGRESSIONAL APPROVAL. IN CORRIDOR DISCUSSIONS, MISSION OFFICERS HAVE INDICATED TO TURKISH REPS OUR RELUCTANCE TO APPROACH CONGRESS AT THIS TIME WITH ANY MODIFICATION WHICH INDICATED TURKISH NON-COOPERATION IN THE SPECIAL PROGRAM. DISCUSSION WITH TURKISH DCM (ALP), WHO IS ALUMNI OF INFRASTRUCTURE COMMITTEE, INDICATES HIS UNDERSTANDING OF OUR PROBLEMS. HE IS ENDEAVORING TO NEGOTIATE SOME AGREEMENT WITH HIS AUTHORITIES WHEREBY TURKISH CONTRIBUTION TO TOTAL PROGRAM COULD BE CONSIDERED AS LUMP SUM RATHER THAN APPLYING TO ANY PARTICULAR PORTION OF THE PROGRAM. HE PARTICULARLY DISLIKES IDEA OF OPEN DISCUSSIONS EITHER BY PERM REPS OR BY MINISTERS OF THIS SUBJECT WHICH COULD BE HIGHLY POLITICAL.

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3. IF CORRIDOR NEGOTIATIONS FAIL TO RESOLVE THE ISSUE BEFORE DPC MEETING ON 15 MAY, MISSION WOULD PROPOSE TO MAINTAIN LOW PROFILE AND LEAVE THE DISCUSSION TO SYG AND OTHER PERM REPS, WHILE AGREEING TO FORWARD THE INFRASTRUCTURE REPORT TO MINISTERS FOR POSSIBLE RESOLUTION. IF ASKED, MISSION WOULD SUGGEST US STATEMENT INDICATING THAT US IS NOT PREPARED TO PICK UP ALL OR PART OF THE TURKISH SHORTFALL. BRUCE

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